

Evaluating Climate Change Action for Sustainable Development

European Environmental Evaluators Network Forum

Dr. Juha I. Uitto Copenhagen, Denmark September 15-16, 2016

Complex landscape of international climate finance

- Global Environment Facility
- Least Developed Countries Fund/Special Climate Change Fund
- Climate Investment Funds
- Adaptation Fund
- Green Climate Fund
- > REDD+
- Other multi- and bilateral investments in climate change mitigation and adaptation
- Critical role for evaluation Evidence of what works still limited



This presentation

- > Draws upon state-of-the-art in evaluating climate change strategies and action in the developing countries, especially the GEF experience
- Evidence from comprehensive evaluations by multilateral and bilateral agencies
- > Challenges and new approaches to evaluation
- Evaluating Climate Change Action for Sustainable Development, edited by Juha I. Uitto, Jyotsna Puri & Rob D. van den Berg (Springer, forthcoming in 2016)



The Micro-Macro Paradox - Evidence from comprehensive evaluations

- GEF: Intervention logic is catalytic and successful but environmental trends continue to decline
- CIF: Resources are small relative to global needs activities lack a convincing theory of change
- ECG: Energy efficiency is highly cost-effective, but undermined by subsidies -Successful demonstrations can lead to market transformation
- > Funding gap: Subsidies to non-sustainable practices; Relatively low funding in terms of global needs; Unpredictability of funding

^{*} Van den Berg & Cando-Noordhuizen 2016; van den Berg 2011



Evidence cont'd

- Lack of clear classification of climate related activities and investments Coherent portfolio (++GEF, CIF, NICFI, UN-REDD; --WBG, IDB, SDC)
- Need coherent and mature portfolio to find evidence of direct impact (++GEF)
- Lack of transparent and consistent measurement system (++GEF, NICFI, UN-REDD; --CIF, IDB, ADB, SDC)



So what did the comprehensive evaluations conclude?

- Energy sector and policies (esp. energy efficiency) hold greatest promise, but need legal and regulatory frameworks for market transformation
- Bottom-up activism Engage civil society
- Need for technological innovation and change
- > Engage private sector New technologies
- Need to remove harmful subsidies
- Adaptation to climate change will be needed Pay attention to the most vulnerable
- * Van den Berg & Cando-Noordhuizen 2016



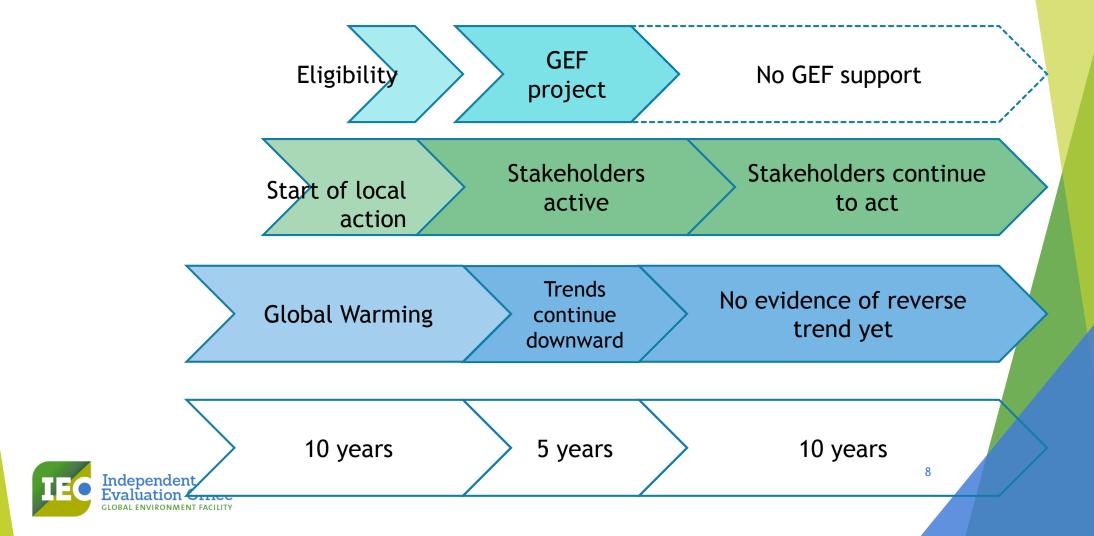
Evaluation challenges

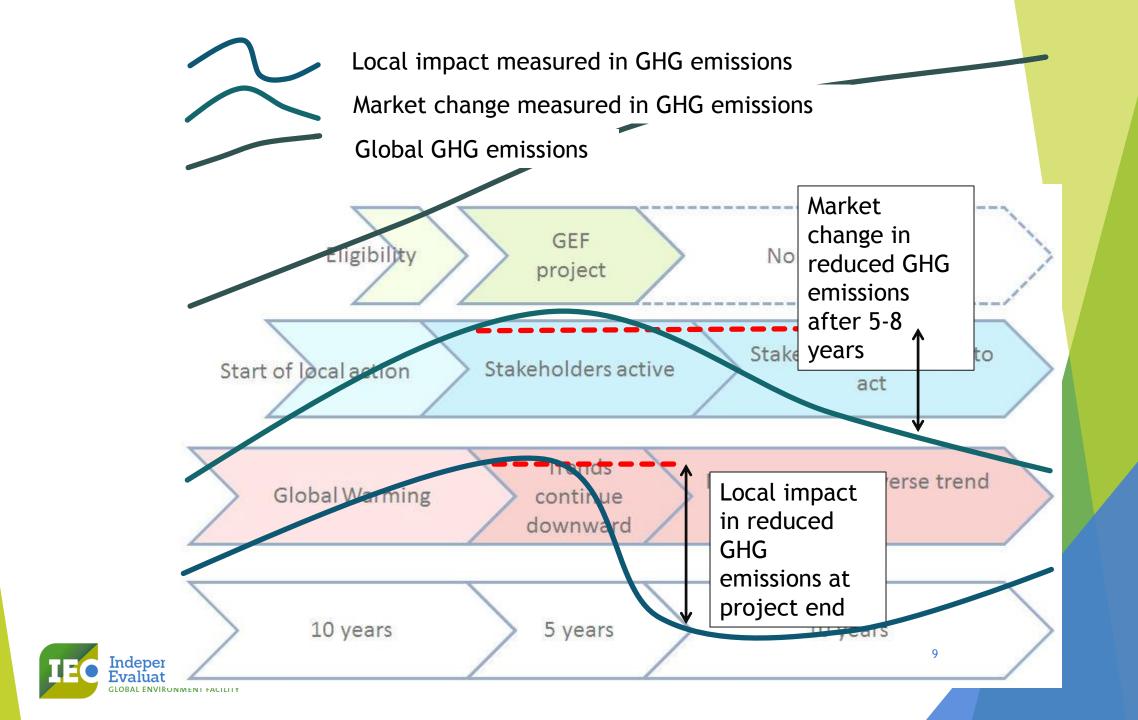
- > Time frames: Intervention vs. climate change
- > Geographical scales: Human vs. natural systems
- Multidisciplinary perspectives
- Need to focus on the Big Picture rather than individual projects

* Birnbaum & Mickwitz 2009; Rowe 2012; Uitto 2016



Evaluating GEF and Climate Change





Challenges of scaling

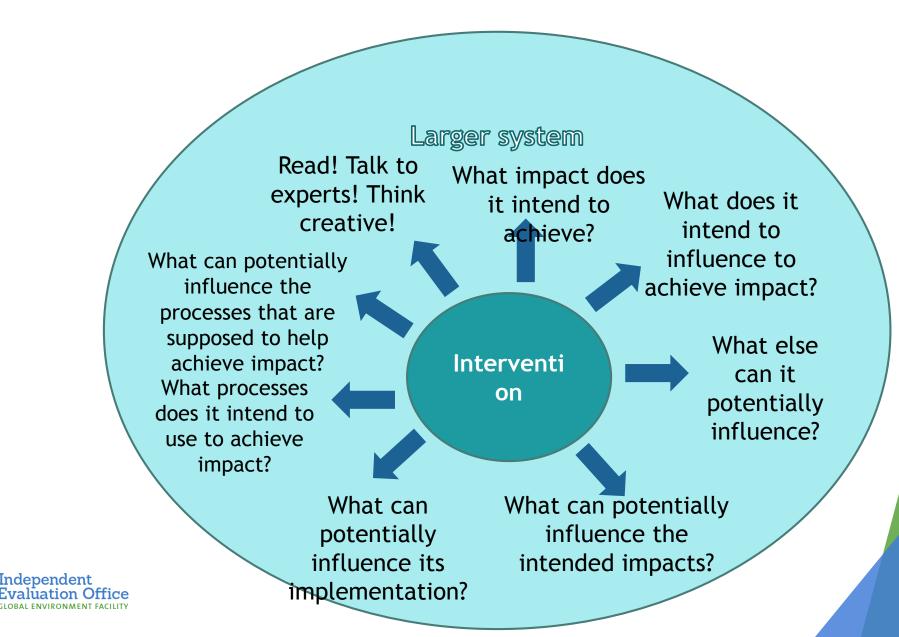
- Numerous spatial scales
- > Environmental phenomena do not adhere to political and administrative boundaries
- > Differing mobility of impacts in terrestrial systems, water, air
- Migratory species cross boundaries
- Evaluators need to understand how human (politics, economics, organizations) and natural (science) systems work
- > Need to define system boundaries, components, emergent properties

* Rowe 2012; Garcia & Zazueta 2015



What is the "system" we need to look at?

* Garcia & Zazueta 2015



What this understanding helps us define

- Evaluation scope
- Appropriate units of analysis
- > Appropriate methods for data collection and analysis based on
 - Variables that need to be measured
 - Existing data sources and gaps
 - Available technologies and resources
 - Lines of questioning to be used



Evaluations referred to

- Real-time evaluation of ADB's initiatives to support access to climate change. Asian Development Bank Independent Evaluation Department 2014
- > External evaluation of the UN-REDD programme. UNDP, UNEP & FAO 2014
- > Swiss international cooperation in climate change 2000-2012. SDC & SECO 2014
- > Fifth overall performance study of the GEF: At the crossroads for higher impact. Independent Evaluation Office of the GEF 2014
- > Independent evaluation of the Climate Investment Funds. World Bank 2014
- Climate change at the IDB: Building resilience and reducing emissions. Inter-American Development Bank Office of Evaluation and Oversight 2014



Other key resources used

- Berg, R.D. van den. 2011. Evaluation in the context of global public goods. Evaluation 17(4): 405-415
- Berg, R.D. van den & Cando-Noordhuizen, L. 2016. Action on climate change: What does it mean and where does it lead to? In J.I. Uitto, J. Puri & R.D. van den Berg, eds. Springer forthcoming
- Birnbaum, M. & Mickwitz, P. 2009. Environmental Program and Policy Evaluation: Addressing Methodological Challenges. New Directions for Evaluation 122
- Garcia, J.R. & Zazueta, A. 2015. Going beyond mixed methods to mixed approaches: A systems perspective for asking the right questions. IDS Bulletin 46(1): 30-43
- Rowe, A. 2012. Evaluation of natural resource interventions. American Journal of Evaluation 33(3): 382-392
- Uitto, J.I. 2016. The environment-poverty nexus in evaluation: Implications for the sustainable development goals. Global Policy 7(3)



