

The interface between Member States and the EU Commission for evaluating policy and setting priorities

How can a Semester approach better institutionalise EU energy and climate policy evaluation?

Copenhagen, 15 September 2016

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Acknowledgement



Lessons from the European Semester for effective 2030 governance for energy and climate

Draft report for comments

We welcome feedback, suggestions, corrections.

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Ecologic Institute

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Presentation based on ongoing work on the 2030 governance system (project for the European Climate Foundation)

We want to thank:

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Oliver Sartor (IDDRI)

The European Semester

Brings together several processes

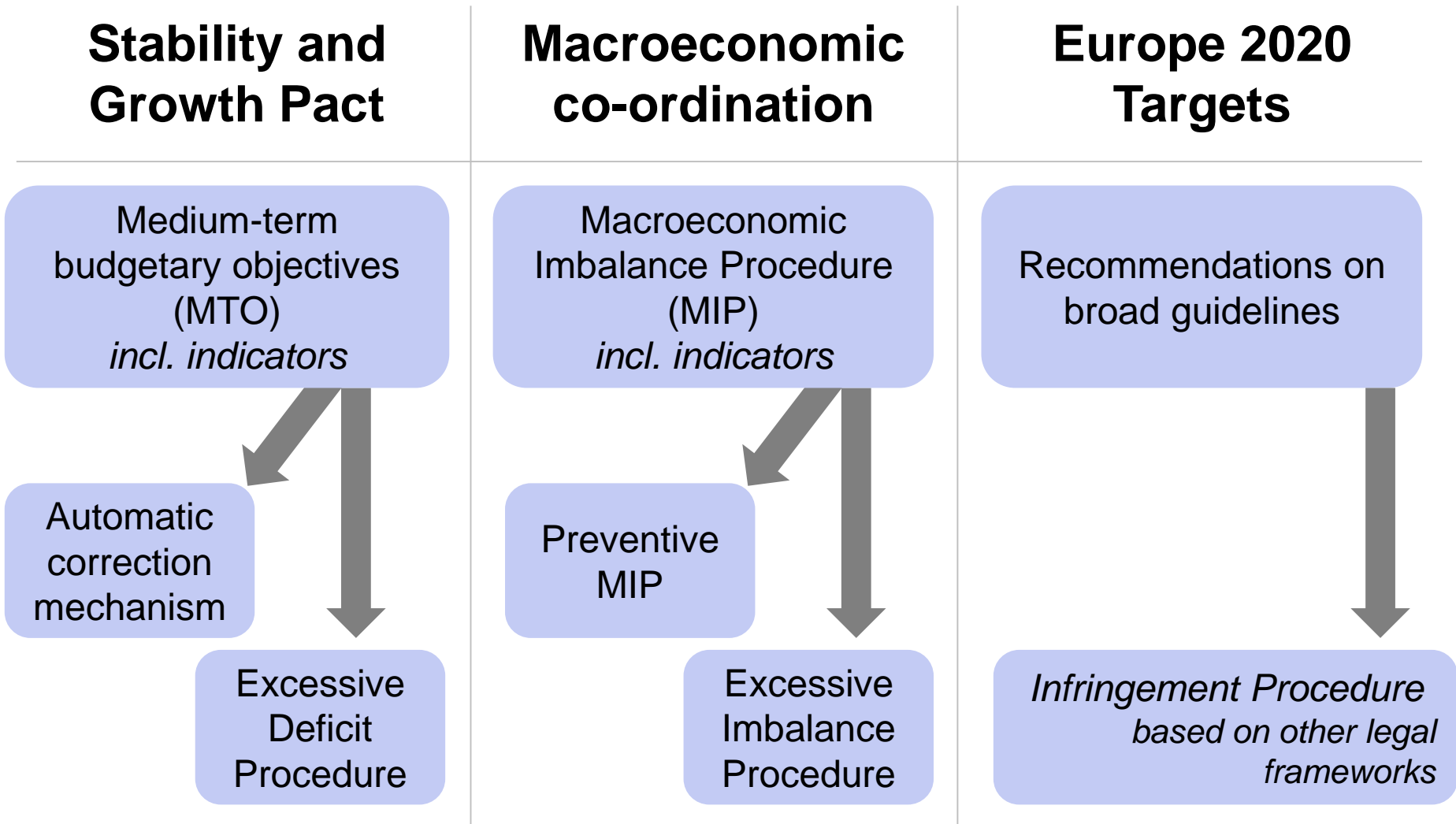
- ▶ Fiscal surveillance: Stability and Growth Pact
- ▶ Macroeconomic surveillance
- ▶ Europe 2020 targets

Different levels of stringency and enforceability

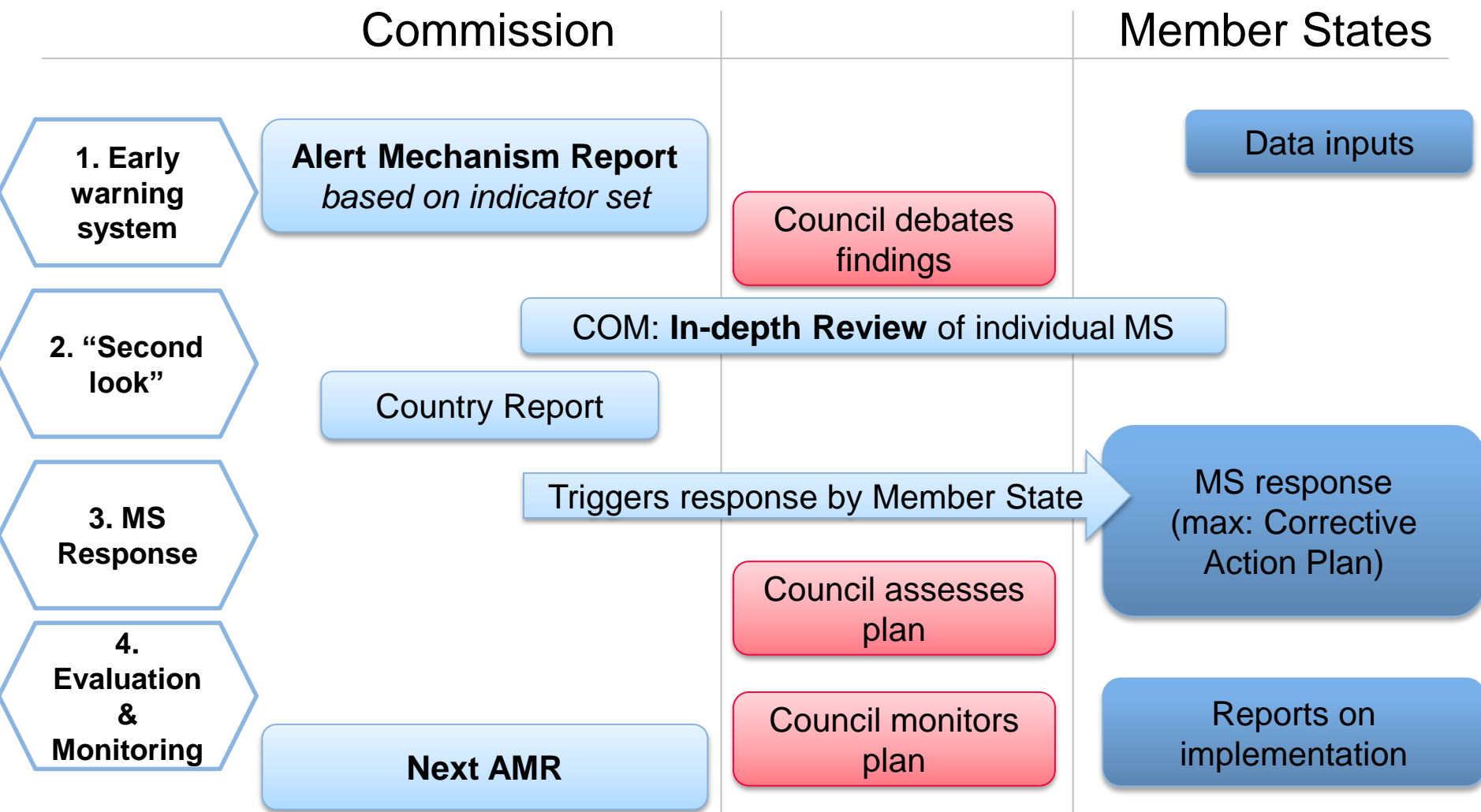
- ▶ For climate and energy: coordination and reporting, no corrective arm with enforcement

Infringement procedure possible under existing climate and energy package

The European Semester



Macroeconomic Imbalance Procedure



(simplified process illustration)

Merits

- ▶ Iterative communications to facilitate interactions between the COM and MS
- ▶ Continued monitoring on an annual basis with fixed deadlines
- ▶ Dedicated follow-up for the budgetary/macroeconomic dimensions
- ▶ Involvement of high political level with finance ministers able to allocate budgets
- ▶ Publicly available documents

Drawbacks

- ▶ Limited implementation of recommendations
- ▶ No specific follow-up to improve underperformance in the field of climate and energy

This is possible under other legal frameworks such as the ESD

Evaluation of progress and PAMs

Existing EU Semester

- ▶ *Annual* evaluation of progress by MS *and* by COM
- ▶ No evaluation of PAMs

PAMs and projections under the MMR (Art. 13+14)

- ▶ *Biennial* ex-ante evaluation of PAMs → GHG reductions
- ▶ “pure” reporting exercise

No dedicated follow-up

A new “Energy Union” Semester ?

Planning:

- ▶ NECPs as main planning document
- ▶ Iterative process foreseen for NECPs
- ▶ to be updated every 5 years (with link to PA process)
- ▶ Including evaluation of PAMs and projections

Limited
information
available!

Reporting

- ▶ MS: Biennial reports (*content not clear*)
- ▶ COM: Recommendations are envisaged

Elements for an Energy Union Semester

Current public information

Commission

Member States

1. Early warning system

State of the Energy Union Report
based on indicator set

Data inputs

Country specific recommendations

2. "Second look"

**Interaction?
Council?**

3. MS Response

Non-ETS target Progress Assessment:
Corrective Action Plan by MS with insufficient progress
COM issues opinion on MS plan (ESR Art.8 / MMR Art.21) (ESD Art.7)

2. Monitoring

Next State of the Energy Union Report

Elements for an Energy Union Semester

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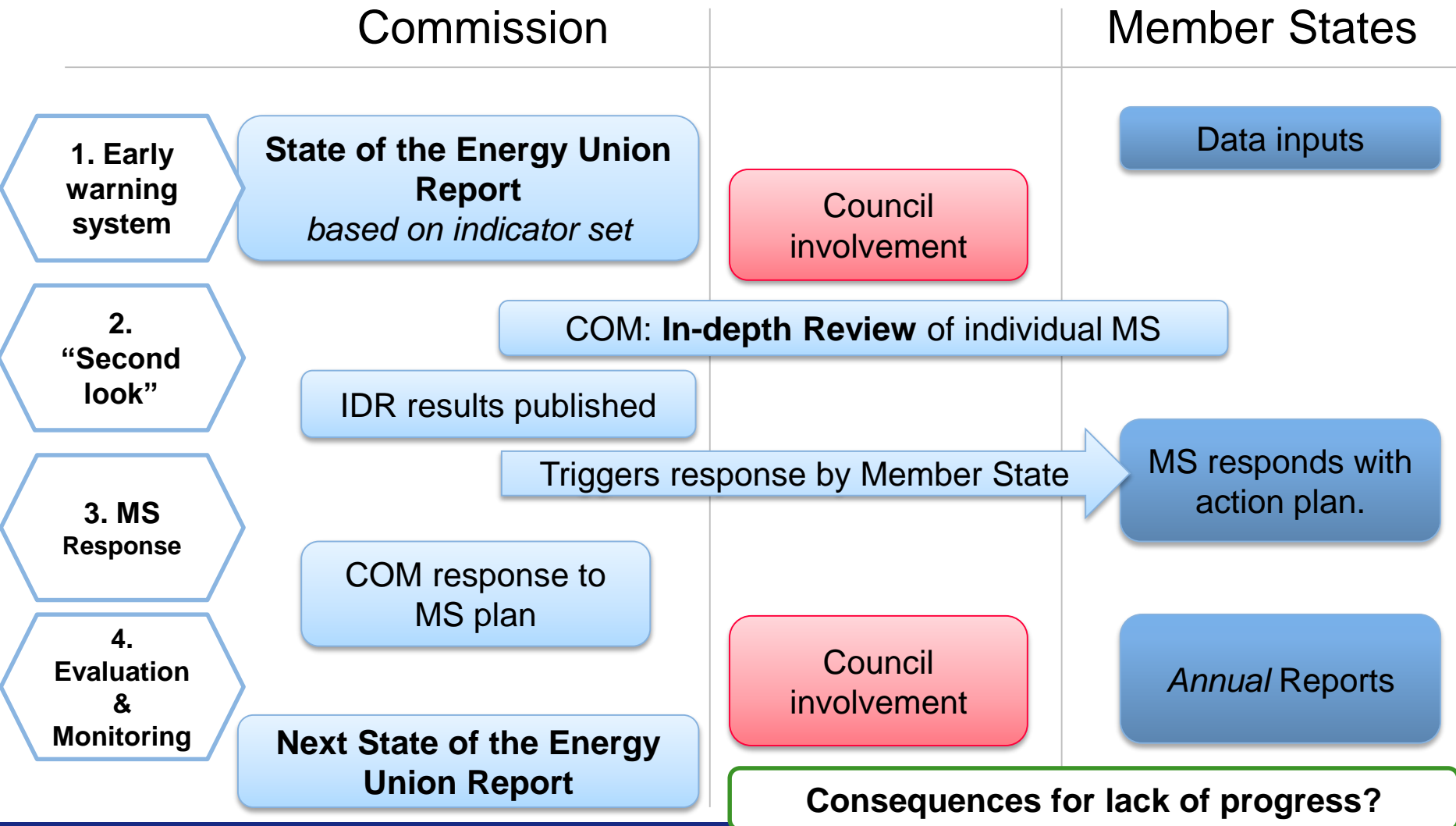
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2.
Monitoring

**Next State of the Energy
Union Report**

Elements for an Energy Union Semester

ideas for the process – based on current experience



Sticking to the EU Semester or a new Energy Union Semester ?

- ✓ / ✓ Iterative communication process between COM & MS
- ✓ / ✓ Continued monitoring keeping a follow-up going
- ✗ / ✓ Evaluation of PAMs and projections
- ✓ / ✗ Involvement of finance ministers
- ⊗ / ✓ Recommendations in the field of climate and energy
- ⊗ / ✗ Inclusion of C&E in AGS and in the MIP scoreboard
- ⊗ / ⊗ Some sort of “Alert Mechanism” for C&E

Ecologic Institute

Science and Policy
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Thanks!

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