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Environmental signals 2001

Summary



Overall, what do we see?

The environmental problems that are most difficult to solve persist. These have also been identified as priorities for the 6th Community Environment Action Programme 2001–2010: tackling climate change; protecting nature and bio-diversity; sustainable management of waste and natural resources; and environment and health.

In the same way as the emission of greenhouse gases is intimately linked with energy consumption, all the difficult problems — the use of energy (especially for transportation and by households), water and land, and the problems of nitrates and waste — are reflections of the overall scale of resource use.



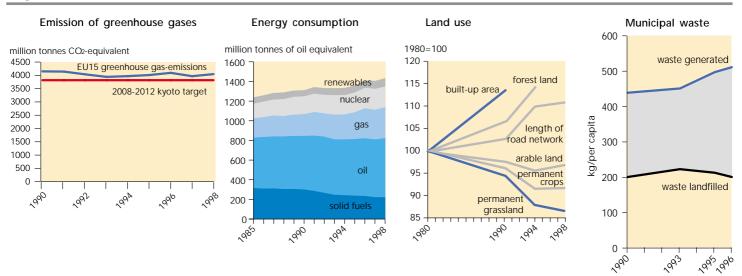
- Inputs of six important hazardous substances (heavy metals and organics) into the North East Atlantic have decreased between 1990–1998.
- The oxygen status of the majority of European rivers is good, i.e. over 70 % oxygen saturation. Southern and western European countries still have some polluted rivers.

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Emissions of the six greenhouse gases decreased by
 2 % between 1990 and 1998 but are projected to fall by only
 1 % by 2010 (from 1990 levels). Fluorinated gas emissions are projected to increase by 60-70 % (from 1995 levels).



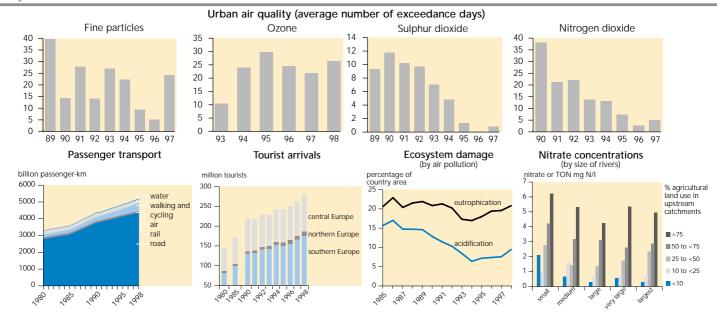
 Nitrate concentrations in rivers have not changed and smaller rivers stand out with high concentrations.



The challenge thus lies in the evolving patterns and scale of consumption and production: transport is constantly increasing, in particular those modes that are least sustainable (road and air); transport is a core activity of the tourism sector that is becoming the first service sector in the European economy; new consumerism expenditures arise, shifting from basic to less basic needs (transport, fuel, recreation); agriculture, though no longer expanding, remains largely intensive.

If environmental and sustainability aims and targets are to be reached, higher efficiencies in the use of material and energy will be necessary.

- Waste generation continues to increase (in a 5–10 % range between 1995 and 1998) and remains closely linked to economic growth.
- Total energy consumption in the EU grew by an average of more than 1 % per year between 1980 and 1998, compared with GDP growth of 2 %, indicating a lack of absolute decoupling.
- The demand for transport fuels is growing faster than overall energy demand.
- The average growth rate of total passenger-kilometres in the period 1980 to 1998 was 2.8 % per year, slightly higher than that of GDP. Only a slight decoupling from economic growth is expected by 2010.



Progress in eco-efficiency

The integration of environment in sector policies is slowly progressing through the widening scope of instruments.

Between 1990 and 1998, the eco-efficiency of transport, the energy supply sector and agriculture increased, resulting in absolute decoupling for acidifying substances and ozone precursors.

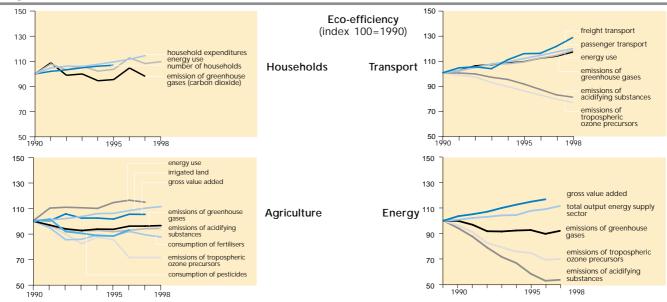
There was also improvement in eco-efficiency for energy use and related greenhouse gas emissions in the energy supply and agriculture sector, but not in the transport sector. The number of inbound tourist visitors grew faster than total passenger transport.



 Electricity generation: carbon intensity of fossil fuels has decreased, however action is required to ensure further reduction in line with obligations under the Kyoto Protocol.

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- Transport of passengers and goods still growing.
 Decoupling of emissions of acidifying substances and ozone precursors, while emissions of greenhouse gases continue to rise.
- Energy supply sector: air emissions of all the major pollutants fell between 1990 and 1998 despite a 12 % increase in total energy output and a 17 % increase (by 1997) in gross value added. In 1998, emissions increased.



In agriculture, the increase in productivity per hectare has delivered little progress in improving eco-efficiency, with fairly constant use of energy, water and irrigated land, and fertilisers and pesticides.

An effective implementation of existing environmental legislation would contribute to more progress.

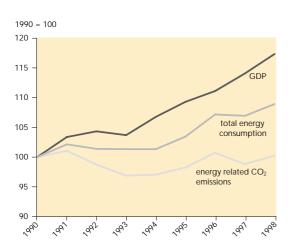
However, eco-efficiency gains are outweighed by the expansion of key sectors such as transport, as well as of tourism, hence hindering an absolute reduction in the total load on the environment.

- Growth in the economy and population still requires additional energy use. Energy-related carbon dioxide emissions have been partially decoupled from such growth.
- Agriculture eco-efficiency: less progress than in other sectors. The consumption of fertilisers and pesticides has been reduced, but problems of nutrient surplus persist.
- Household sector: carbon dioxide emissions in 1997 were close to the 1990 level, despite improvements in energy efficiency and switching from coal and oil to gas.

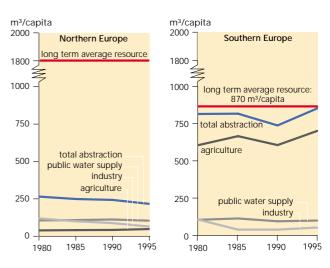
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Every day during 1990–1998, about 10 hectares of land (10 football pitches) were taken for motorway construction in the EU.

Overall energy and carbon efficiency



Water abstraction



Consumerism and pricing of goods and services

To achieve higher efficiencies, actions that influence the character and scale of production and consumption are required. A common approach to this in the EU has been through pricing and subsidies policies.

Correct price signals require full internalisation of external costs, confronting those who cause environmental damage with the correct bill.

Within proposed tax reforms, a common way of internalisation is through environmental taxation.

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• Sales of eco-labelled products are on the increase.

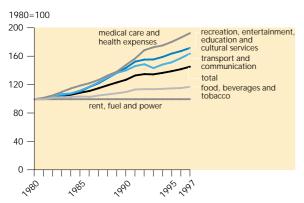
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• Household expenditure is nearly twice what it was in 1980. Marked increase on recreation, transport (only +3 % on public transport) and tourism (+16 % between 1990 and 1997).

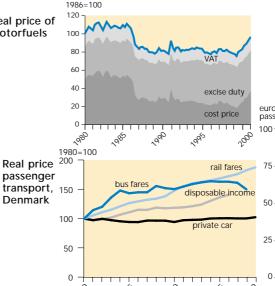
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- Prices in the tourism industry are continually decreasing resulting in more trips per capita. Subsequently, tourism intensity grows and threatens the carrying capacity of destinations.
- External costs of transport are about 8 % of GDP. Road transport is responsible for more than 95 % of these costs.

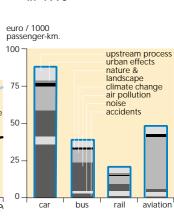
Household consumption expenditure



Real price of motorfuels



Average external costs of passenger transport in 1995



On-going policy challenges

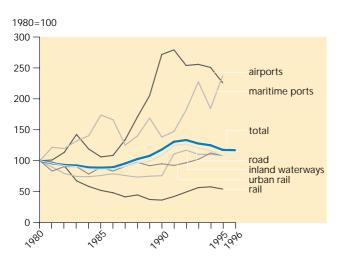
Facts and figures

As incomes rise, financial stimuli become less and less effective, and societal acceptance of financial measures, structural economic changes or measures aimed at changing behaviour will have to be won time and time again. Price signals should go with structural changes.

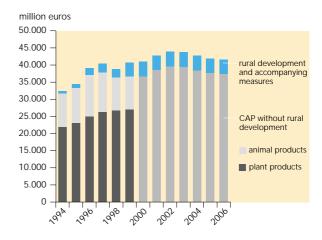
- In some countries, car transport is cheaper relative to bus and train 20 years ago.
- EU average price of road fuel in 2000 was lower than in the first half of the 1980s.
- There has been a steady fall in domestic electricity prices

 about 1 % per year in real terms between 1985 and
 1996, while electricity consumption per household grew around 1 %.

Investments in transport infrastructure



Expenditures under the Common Agricultural Policy



Integration policies

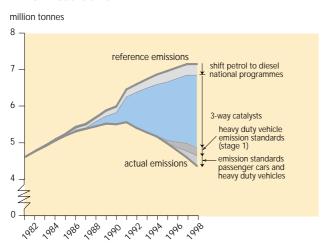
Bringing environmental objectives into sectoral policies requires environmental policy tools at the very heart of economic activities. This is the essence of the EU sector integration strategies as called upon by the Cardiff Council in 1998.

Analysis of past developments shows that regulatory instruments are effective when large reductions in environmental impact or abolition of polluting products are required. Sometimes sectoral polices are already effective even without explicit inclusion of environmental considerations. For example, in the Netherlands, the milk quota system appears to have had a larger impact on reduction of manure and ammonia emissions than environmental policy.

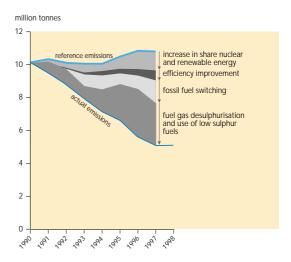


- Three-way catalysts have been the most important measure to counter the increase in nitrogen oxide emissions due to the growth of road traffic. The emissions would have been 50 % higher in 1998 without all the measures taken.
- About half of the decrease in sulphur dioxide emissions by power plants can be attributed to the introduction of flue gas desulphurisation and the use of lower sulphur coals and fuel oils in conventional thermal power plants.
- Atmospheric inputs of heavy metals into the North Sea have decreased between 1987 and 1995, showing the effect of air pollution abatement policies in the countries surrounding the North Sea.
- The concentrations of ammonium and phosphorus have been decreasing in EU rivers in the 1990's reflecting the general improvement in wastewater treatment.

Reduction of nitrogen oxide emissions from road traffic



Reduction of sulphur dioxide emissions from electricity generation



Integration policy implies a more dedicated search for such synergies. International agreements appear to be effective, but in general work only slowly.

Market-based instruments are sometimes effective as stand-alone, but also often act supportively by reinforcing other instruments and providing sources of money for financial support to environmental innovation. In many instances taxes and economic incentives are not strong enough, resulting in incomplete internalisation of external effects and too much leeway for economic activities.

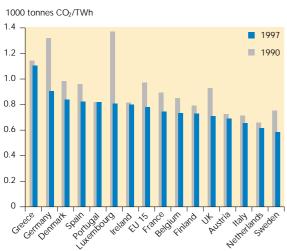
Also, environmental taxes become less effective if income (of a firm or a household) grows faster than the tax rate.

- The financial support for rural development (including agri-environmental measures) has increased from 5 % in 1996 to 10 % in 2000.
- More than 20 % of EU farmland was covered by agrienvironmental measures in 1998, while one farmer out of seven had an agri-environment contract.

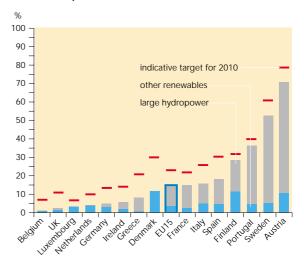


- In many countries the market for organic products is still small; it is, however, growing everywhere.
- EU transport infrastructure investment grew by 17 % in the period 1980–1996 but the investment shares in different transport modes have remained almost unchanged: about 2/3 for road and 1/3 for rail.
- Renewable sources now contribute 14 % of electricity generation in the EU. While they grew about 3 % per year over 1989–98, an annual increase of 5.5 % would be needed to reach the 2010 target.

Carbon dioxide intensity of conventional thermal electricity generation



Share of renewable energy in gross electricity consumption

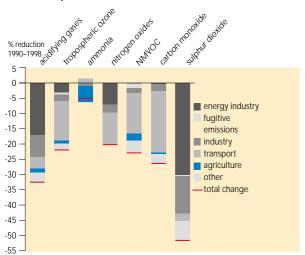


Instruments such as voluntary agreements are generally seen as important for their soft effects in terms of increasing the support and acceptance of other tools and improve conditions for effective application of environmental and integration policy. In a few cases, when well designed, voluntary agreements proved to be environmentally effective.

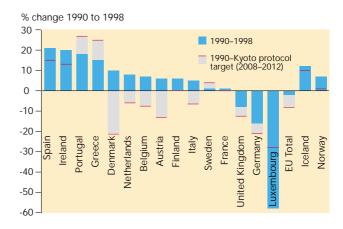
Signs of expanding sustainable development policy are visible: environmental regulation is evolving into integrated regulation, for example with Integrated Pollution Prevention and Control and Integrated Product Policy. The application of environmental taxes is developing into a broader ecological tax reform.

- The share of combined heat and power electricity in EU gross generation increased from 9 % in 1994 to 11 % in 1998. This is 7 % short of the EU indicative target of 18 % by 2010.
- A significant increase in national and sub-regional ecolabelled tourism has been observed since 1990 but this remains very marginal.
- A significant side-effect of the positive development in cleaning of wastewater is the increase in the total generation of sewage sludge. Despite the expected increase in recycling, total amounts of sludge for disposal are expected to increase by 50 % in 2005.

Contributions of societal sectors to the reduction of air pollutant emissions



Greenhouse gas emissions from 1990 and 1998 compared with Kyoto Protocol targets



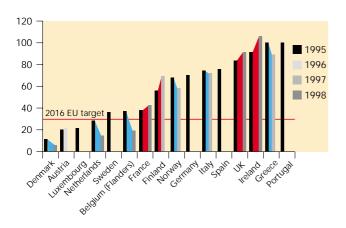
Agreements with economic entities as regards their environmental behaviour are growing into contracts that encompass the full economic process, as with management contracts in agriculture.

Yearly reporting on sustainable development, on a high political level, would encourage further integration of social, environmental and economic considerations.

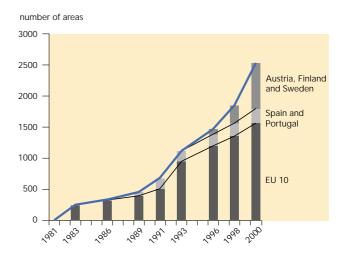


- Energy standards for houses and the introduction of more efficient electrical appliances and heating installations have not led to a decrease in total energy and electricity consumption by households.
- The share of the more environmentally friendly freight modes (rail, inland waterways, short sea shipping) has decreased by 10 % in the period 1980 to 1998.
- More than 3 million farms disappeared in the EU between 1975 and 1995. This is partly due to scale enlargement supported by the CAP. This resulted, together with a 12 % reduction in permanent pastures, in a considerable concentration on agricultural production.
- 66 % of biodegradable municipal waste ends on landfills.
 No improvements have been reached in countries having highest rates for landfilling.

Biodegradable municipal waste landfilled as a percentage of total generation



Nature and biodiversity: designation of special protection areas



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