

8th Environment Action Programme

Agricultural area under organic farming in Europe



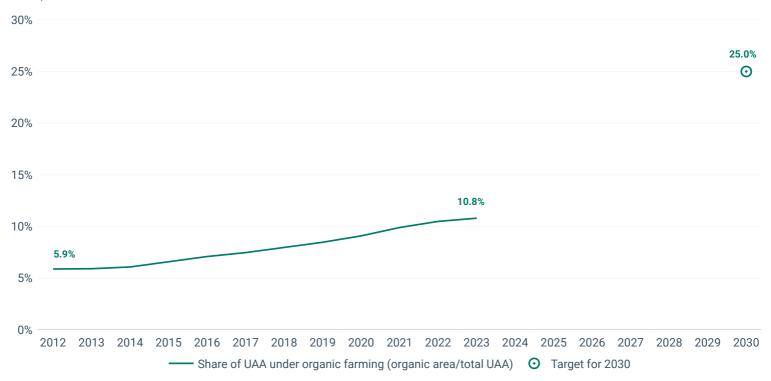


Agricultural area under organic farming in Europe

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The European Green Deal strategies set the target that at least 25% of the European Union's agricultural area should be dedicated to organic farming by 2030. The share of the EU's agricultural land under organic farming increased from 5.9% in 2012 to 10.8% in 2023 as a result of an increasing demand for organic products and policy support. The pace would need to more than double in the remaining years up to 2030 in order to meet the target. Although the current policies aim to increase the share of organic farming, this alone will not be enough to reach the set target.

Figure 1. Share of the utilised agricultural area (UAA) used for organic farming in the EU-27 over the period 2012-2023



Rules for **organic farming** on production and labelling of organic products in the EU are set by Regulation. Organic farming refers to the production of food using natural substances and processes. It avoids or notably reduces the use of synthetic chemicals, applies high standards of animal welfare and excludes the use of genetically modified organisms (GMOs). It has benefits for biodiversity, soil health and water quality.

European Green Deal (EGD) initiatives, particularly the Farm to Fork and EU Biodiversity for 2030 strategies, set the **target** that at least 25% of the EU's utilised agricultural area (UAA) should be organically farmed by 2030. In addition, the Vision for Agriculture and Food confirms the relevance of continuous support to organic farming. The UAA under organic farming has continuously increased in the EU since 2012 due to demand for organic products and policy support. It covered an estimated 17.4 million hectares, 10.8% of the EU's UAA, in 2023.

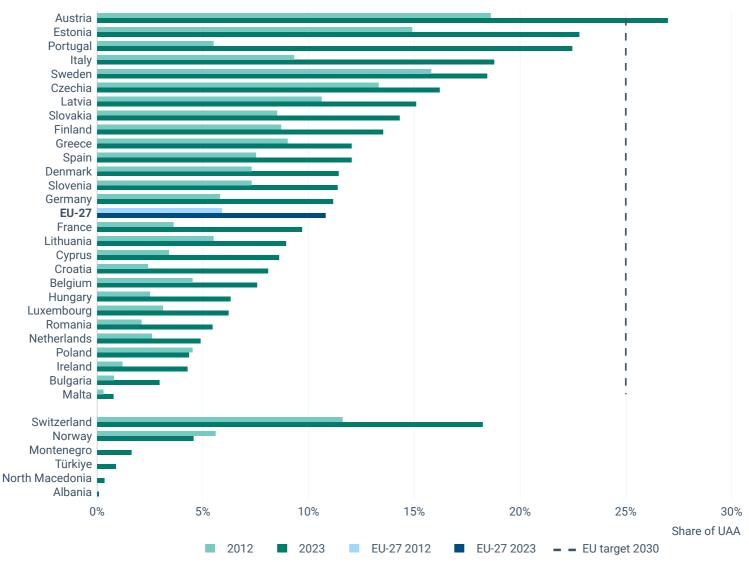
The annual compound **growth rate** from 2012 to 2023 was 5.7%. Meeting the 25% target by 2030 would require a more than doubled annual compound growth rate of 12.7% for the 2023-2030 period. This requires the conversion of 3.26 million hectares of land per year, and of 22.8 million hectares in total from 2023 to 2030.

The EGD introduced new initiatives such as the EU Action Plan for the Development of Organic Production to increase demand and supply of organic products. In this context, the Common Agricultural Policy (CAP) aims to **provide support** to organic farming. The national CAP strategic plans of Member States have set expected targets for areas under organic farming receiving CAP support, including respective financial allocations. As indicated in the Agricultural Market Brief "Organic Farming in the EU", Member States have planned to increase the area of organic farming receiving CAP support to about 10% of the total utilised agricultural area in 2027^[1]. However, in 2024, the Court of Auditors reported gaps in both EU and national policies for the organic sector.

Organic farming can support an **inclusive green transition** in agriculture. In most countries, farms fully converted to organic farming or under conversion attract younger farm managers compared to conventional farms. In the EU, around 21% of organic farms in 2020 had a manager aged under 40, while this proportion was only 12% in conventional farms.

There is high certainty that the EGD objective will **not be met** by 2030. The evolution of the demand for organic products has become more unstable since 2022, and current policy support alone is not sufficient to reach the target. More strategic and focused measures are required to develop the organic sector and implement the objective. Accelerated development and execution of clear policies with increased ambition levels need to support a fundamental transformation of food production and consumption.

Figure 2. Share of total utilised agricultural area (UAA) under organic farming by country and in the EU-27, in 2012 and 2023



Shares of UAA under organic farming increased between 2012 and 2023 in all EU Member States, except Poland where the share decreased. However, since 2020 it has been increasing in Poland (from 3.45% to 4.35%), while decreasing in Sweden (from 20.31% to 18.44%). In 2023, ten Member States recorded a year-on-year decline compared with 2022 - the highest number since 2012. Austria, Estonia and Portugal had more than 20% of UAA dedicated to organic farming in 2022, the highest shares of all Member States. Italy and Sweden had almost 19% in 2023.

In contrast, five Member States had less than 5% of UAA dedicated to organic farming. Lowest shares were found in Ireland, Bulgaria and Malta. Between 2020 and 2023, there were cases of decreasing shares of UAA under organic farming at country level.

For EEA member and cooperating countries where data are available, less than 5% of their UAA was dedicated to organic farming, except Switzerland (18.2%). The share of organic farming area increased in Switzerland between 2012 and 2023, and decreased in Norway.

Supporting information

Definition

This indicator shows the share of the utilised agricultural area (UAA) used for organic farming in the EU. According to the EU definition, the 'total organic area' includes both the 'certified organic farming area' and the 'area under conversion to organic farming', with farms undergoing a conversion process that typically takes 2-3 years, depending on the crop, before being certified as organic.

Organic farming is an integrated agricultural production system. It combines environment- and climate-friendly practices with benefits for biodiversity, the sustainable use of natural resources and the adoption of high animal welfare standards. This is in line with the demand of a growing number of consumers for products produced using natural substances and processes. Organic production thus plays multiple societal roles. It provides for a specific market, responding to consumer demand for organic products, and it delivers publicly available goods that contribute to benefits for environmental and human health, animal welfare and rural development.

The legal framework for organic farming in the EU is defined by Council Regulation 2018/848, which came into force on 1 January 2022. Organic agriculture is defined by regulated standards (production rules), certification procedures (compulsory inspection schemes) and a specific labelling scheme in the EU.

Utilised agricultural area (UAA): the total area taken up by arable land, permanent grassland, permanent crops and kitchen gardens, regardless of the type of tenure or whether or not it is used as a part of common land. It excludes land used for mushroom cultivation; unutilised agricultural land (NUAA); woodland (WA); other land occupied by, for example, buildings, farmyards, tracks or ponds; UAA that is the property of the owner but is leased or rented to someone else; and common land that is not used (NUAA).

See: https://ec.europa.eu/eurostat/statistics-explained/index.php?title=Glossary:Utilised_agricultural_area_(UAA)

Methodology

The total organic agricultural area is reported by countries in accordance with Regulation (EU) 2018/848. The data from non-EU EEA member countries and cooperating countries are transmitted annually to Eurostat on a voluntary basis, based on the European Statistical System Agreement.

The EU's total organic agricultural area is calculated by Eurostat as the sum of the areas reported by the EU Member States. The total organic agricultural area as a share of the UAA is calculated as a percentage by Eurostat. The data set is updated annually by Eurostat, as soon as the underlying data become available and have been validated by Eurostat.

Data for organic area (in hectares) for Austria have been obtained from the Grüner Bericht 2024, as published on the website of the Austrian Federal Ministry of Agriculture, Forestry, Regions and Water management. The share of organic area in UAA was calculated using the UAA reported to Eurostat.

Switzerland provides the percentage of the organic area calculated from the national UAA excluding summer pastures and from the national data on the organic farming area.

Methodology for gap filling

EU aggregates were calculated from available national data except in a few cases for which national data were not yet available and the data reported for the previous year by a country were taken into account in the calculation of the EU aggregate. Data for Greece for 2023 have not been published, and the 2022 data are under investigation. Data gap for Greece in 2023 were filled by using data from 2021.

Methodology references

https://ec.europa.eu/eurostat/cache/metadata/en/org_esms.htm

Policy/environmental relevance

This indicator is a headline indicator for monitoring progress towards achieving objectives of the 8th Environment Action Programme (8th EAP)^{[2][3]}. It mainly contributes to monitoring food system aspects of the 8th EAP priority objective under Article 2(f), to be met by 2030: 'promoting environmental aspects of sustainability and significantly reducing key environmental and climate pressures related to the Union's production and consumption, in particular in the areas of energy, industry, buildings and infrastructure, mobility, tourism, international trade and the food system^[3].' The European Commission Communication on the 8th EAP monitoring framework specifies that this indicator should monitor whether the EU will reach '25% of EU agricultural land organically farmed by 2030'^[2].

The indicator is also used for several monitoring frameworks such as for EU monitoring related to the United Nations Sustainable Development Goals.

Organic farming is one of the areas covered by the European Green Deal's Farm to Fork strategy, which sets a target that: 'at least 25% of the EU's agricultural land should be under organic farming by 2030'^[4]. To achieve this target and to help the organic farming sector reach its full potential, a comprehensive action plan for organic production in the EU was set out^[5]. It includes 23 actions, some of which follow on from the actions successfully undertaken in the period 2014-2020 and some of which are new, complementing existing actions and mobilising different sources of funding.

The three interlinked axes of the action plan reflect the structure of the food supply chain and the European Green Deal's sustainability objectives:

- · Axis 1: stimulate demand and ensure consumer trust;
- · Axis 2: stimulate conversion and reinforce the entire value chain;
- · Axis 3: organics leading by example increase the contribution of organic farming to environmental sustainability.

As part of the action plan, the regulation laying down the rules related to organic production in the EU has been revised. Since 1 January 2022, Regulation (EU) 2018/848^[6] of the European Parliament and of the Council of 30 May 2018 has been the applicable legislative act, also known as the 'basic act'. It lays down rules on organic production and the labelling of organic products, and repeals and replaces Council Regulation (EC) No 834/2007 of 28 June 2007^[7]. It aims, among other things, to:

- · strengthen the control system to build increased trust in EU organic certification
- · make the organic conversion easier for smaller-scale farmers;
- · ensure the same standards for imported organic products as for EU organic products;
- · increase the range of products that can be marketed as organic.

Related policy documents

- · Regulation (EU) 2018/848 of the European Parliament and of the Council of 30 May 2018 on organic production and labelling of organic products and repealing Council Regulation (EC) No 834/2007^[6].
- · Communication from the Commission to the European Parliament, the Council, the European Economic and Social Committee and the Committee of the Regions on an action plan for the development of organic production. COM/2021/141 final^[5].
- · Stakeholder Consultation Synopsis report accompanying the Communication from the Commission to the European Parliament, the Council, the European Economic and Social Committee and the Committee of the Regions on an action plan for the development of organic production. SWD/2021/65 final^[8].

Rationale

Organic farming is a farming system that has been explicitly developed to be environmentally sustainable. It is governed by clear, verifiable rules. In the EU, farming is considered organic only if it complies with Regulation (EU) No 2018/848 (Council Regulation (EC) No 834/2007 of 28 June 2007 before Regulation (EU) No 2018/848 entered into force). In line with this legislation, organic farming is differentiated from other approaches to agricultural production by the application of a monitored conversion period (from conventional farming), regulated standards (production rules), certification procedures (compulsory inspection schemes) and a specific labelling scheme. It is thus more suited to identifying environmentally friendly farming practices than other types of farming that also consider environmental aspects.

Accuracy and uncertainties

The accuracy of the data varies in the reporting countries. In most countries, a large share of the data comes from the responsible national control body. There are only provisional or estimated values for a few countries.

Data sets uncertainty

Geographic coverage:

- · Data are presented for all EU Member States.
- · Non-EU EEA member countries with available data for 2023: Norway, Switzerland, Türkiye and for 2012: Norway, Switzerland.
- · Non-EU EEA cooperating countries with available data for 2023: Albania, Montenegro, North Macedonia. No data for 2012.

<u>Time coverage</u>: 2012-2023. **The data on organic farming reflect the status of the Eurostat database, as present on 18.09.2025.** Data from before 2012 are not used for the indicator assessment, as these data are not comparable with data series from 2012-2023 because of methodological changes in data collection and reporting procedures.

Representativeness of data at the national level:

· The level of representativeness is high.

Comparability:

- · The level of comparability is high. An EU-harmonised questionnaire is available for collecting data on organic farming, which guarantees geographical comparability. The actual comparability depends on national practices, left to subsidiarity.
- · Length of comparable time series without methodological break is longer than four data points.

Rationale uncertainty

No uncertainty has been specified.

Data sources and providers

 Organic crop area by agricultural production methods and crops (ORG_CROPAR), Statistical Office of the European Union (EUROSTAT)

✓ Metadata

DPSIR

Pressure

Topics

Agriculture and food # Land use

Tags

#Utilised agricultural area #AGRI001 #Organic farming #8th EAP

Temporal coverage

2012-2023

Geographic coverage

Austria Albania Belgium Bulgaria Croatia Cyprus Czechia Denmark Estonia Finland France Germany Greece Hungary Ireland Italy Lithuania Latvia Malta Luxembourg Netherlands Montenegro North Macedonia Norway Poland Portugal Romania Slovakia Slovenia Spain

Sweden Türkiye

Typology

Descriptive indicator (Type A - What is happening to the environment and to humans?)

Switzerland

UN SDGs

SDG15: Life on land

Unit of measure

Percentage of total utilised agricultural area (UAA)

Frequency of dissemination

References and footnotes

- Some Member States set organic farming area targets for 2027 some others for 2030. The targets are set only for areas receiving CAP support for organic farming. Areas farmed organically without receiving CAP support are not included. In 2022, 82.4% of organically farmed land received specific organic CAP payment.
- 2. EC, 2022, Communication from the Commission to the European Parliament, the Council, the European Economic and Social Committee and the Committee of the Regions on the monitoring framework for the 8th Environment Action Programme: Measuring progress towards the attainment of the programme's 2030 and 2050 priority objectives, COM(2022) 357 final.
- 3. EU, 2022, Decision (EU) 2022/591 of the European Parliament and of the Council of 6 April 2022 on a general Union Environment Action Programme to 2030, OJ L 114, 12.4.2022, p. 22–36.
- 4. EC, 2020, Communication from the Commission to the European Parliament, the Council, the European Economic and Social Committee and the Committee of the Regions: A farm to fork strategy for a fair, healthy and environmentally-friendly food system, COM(2020) 381 final.
- 5. EC, 2021, COMMUNICATION FROM THE COMMISSION TO THE EUROPEAN PARLIAMENT, THE COUNCIL, THE EUROPEAN ECONOMIC AND SOCIAL COMMITTEE AND THE COMMITTEE OF THE REGIONS ON AN ACTION PLAN FOR THE DEVELOPMENT OF ORGANIC PRODUCTION
- 6. EU, 2018, Regulation (EU) 2018/848 of the European Parliament and of the Council of 30 May 2018 on organic production and labelling of organic products and repealing Council Regulation (EC) No 834/2007, OJ L 150, 14.6.2018, p. 1-92., 848
- 7. EU, 2007, Council Regulation (EC) No 834/2007 of 28 June 2007 on organic production and labelling of organic products and repealing Regulation (EEC) No 2092/91, OJ L 189, 20.7.2007, p. 1-23.
- 8. EC, 2021, Stakeholder consultation synopsis report accompanying the Communication from the Commission to the European Parliament, the Council, the European Economic and Social Committee and the Committee of the Regions on an action plan for the development of organic production, SWD(2021) 65 final.

https://www.eea.europa.eu/en/analysis/indicators/agricultural-area-used-for-organic